

agenda



Nehalem Bay TSP PAC Meeting #1

6/9/2021

1:00pm – 3:00pm, Zoom meeting

Meeting Purpose

- Introduce a Transportation System Plan (TSP)
- Review the technical work informing the Nehalem Bay TSP
- Discuss and get feedback on project draft goals

1:00 pm	Introductions, Agenda Review and Purpose	Allison Brown
1:20 pm	Project Overview: What is a TSP?	Kara Hall
1:35 pm	Nehalem Bay TSP: Technical Background	Kara Hall
1:50 pm	Discussion: TSP Project Draft Goals	Small group breakouts
2:45 pm	Public Comment	Allison Brown
2:50 pm	Next Steps	All
3:00 pm	Adjourn	

Nehalem Bay Transportation System Plan

Transportation Vision and Goals

Background on the Transportation System Plan Update

The cities of Nehalem, Wheeler, and Manzanita are developing a Transportation System Plan (TSP) for Nehalem Bay to plan for the future of transportation in each city and the Nehalem Bay region. This workshop will focus on explaining what a TSP is, reviewing some of the technical work informing this TSP, and setting the goals for Nehalem, Wheeler, Manzanita, and the region's transportation system. Input from this workshop will shape the goals and policy sections of the TSP.

What is a TSP?

A TSP describes a transportation system and outlines projects, programs, and policies to meet transportation needs now and in the future based on community aspirations. ... A TSP provides a comprehensive, multimodal picture of how the existing and future transportation system meets the needs of its users.

- ODOT TSP Guidelines

The purpose of the TSP is to document transportation needs, policies, and goals for the cities of Manzanita, Nehalem and Wheeler. The TSP will consider auto, bicycle, pedestrian, freight, and transit modes of travel and provide guidance on potential investments in the transportation system through projects, policies, and programs to address current problems and meet future travel needs. Each city will adopt portions of the TSP for reference within their own jurisdiction and the TSP will serve as the transportation element of the Nehalem Bay area comprehensive plan as required by the Oregon Department of Land Conservation and Development under OAR 660-012-000.

The TSP will:

- Develop transportation **networks for all users** – drivers, transit riders, walkers and bicyclists.
- Predict **how well the system will work** in the future and suggest improvements.
- Establish **new goals and policies** to guide City decision-making.
- Develop a prioritized **list of transportation projects** to support bicyclists, pedestrians, transit riders, cars, and safety.
- Make recommendations about **how to pay for improvements**.

What will make this TSP successful?

The TSP is only as good as its implementation and we aspire to create a document that does not sit on the shelf. Key components that will lead to a successful TSP are:

- A clear, consistent vision for each city's mobility
- Transportation goals that reflect community and agency values
- Policies, programs, and projects that:
 - Reflect existing work plans and programs
 - Align with regional investments and goals
 - Protect Nehalem Bay's natural assets
 - Are prioritized in a way that reflects each community's goals
- A feasible, financially sustainable roadmap for developing the transportation system
- Performance measures that address each community's goals and allow the cities to measure progress toward their goals
- Provides clear direction for City staff, Council, and private developers

Transportation Goals Workshop

In the workshop, we will:

- Review goals that the cities, county, and ODOT currently have documented
- Review draft goals that were created based on previous brainstorming with City staff

Importance of Transportation Goals

It is important that the TSP reflects each community's values and vision for the future. This starts with identification of transportation goals. If the transportation goals reflect what the community desires, then the rest of the plan will follow suit.

In addition to setting the tone for the document, the transportation goals help shape the following:

- Transportation performance measures
- Project list development
- Prioritization of projects to ultimately match funding availability

While Nehalem Bay has long planned for its transportation system, it currently faces an array of challenges that necessitate a reevaluation of the region's transportation priorities, including:

- Nehalem:
 - Operational challenges at the intersection of Highway 101 and 7th Street
 - Concerns with speeding through downtown
 - A lack of sidewalks to some of the key destinations downtown

- Streets in need of maintenance
- Flooding requiring the closure of Highway 101 and 7th Street
- Wheeler:
 - Concerns with speeding on Highway 101
 - A lack of multimodal connections to other cities which makes residents auto dependent
 - Limited multimodal options for safely crossing US 101
- Manzanita:
 - Summer crowding
 - Lack of parking along the commercial core
 - Underutilized or unknown recreational opportunities outside of the beach
- Regional:
 - Increasing seasonal congestion on US 101
 - Maintaining the region's quality of life including the ability to travel to key local destinations on weekends and during the summer months
 - The built environment along the US 101 corridor limits the ability to add capacity
 - Fiscal constraints based on what is financially feasible for the Cities

DRAFT Transportation Goals

The following are draft goals for the region, Manzanita, Nehalem, and Wheeler. As we discuss these goals in the workshop breakout sessions, we would like you to think about a couple of questions:

- Are these the top concerns and goals for your community's transportation system?
- Are there any key goals that we missed?

Draft Regional Goals

- Target improvements to the transportation system to align with the surrounding land use context and balance the needs of local travelers and regional through-traffic on Highway 101 in Nehalem Bay
- Create connections between the Nehalem Bay communities to provide safe paths for people walking and biking to access key destinations.
- Maintain the region's quality of life, including the ability to travel to key local destinations on weekends and during the summer months.

- Create a transportation system that is resilient to extreme weather events and able to safely accommodate evacuation and recovery efforts.
- Create a transportation system that is financially viable with consideration for life cycle costs by identifying new funding sources to make local dollars go farther.

Draft Manzanita Goals

- Provide a safe and connected transportation system with space for all users, especially pedestrians and bicyclists.
- Manage access from Highway 101 to Manzanita and the recreational opportunities in the area to minimize cut through traffic and seasonal congestion.
- Support economic vibrancy by providing walking and biking connections to the commercial core and parking to accommodate visitors.
- Proactively manage the effects of growth on the transportation system by aligning land use with transportation to maintain quality of life for residents.

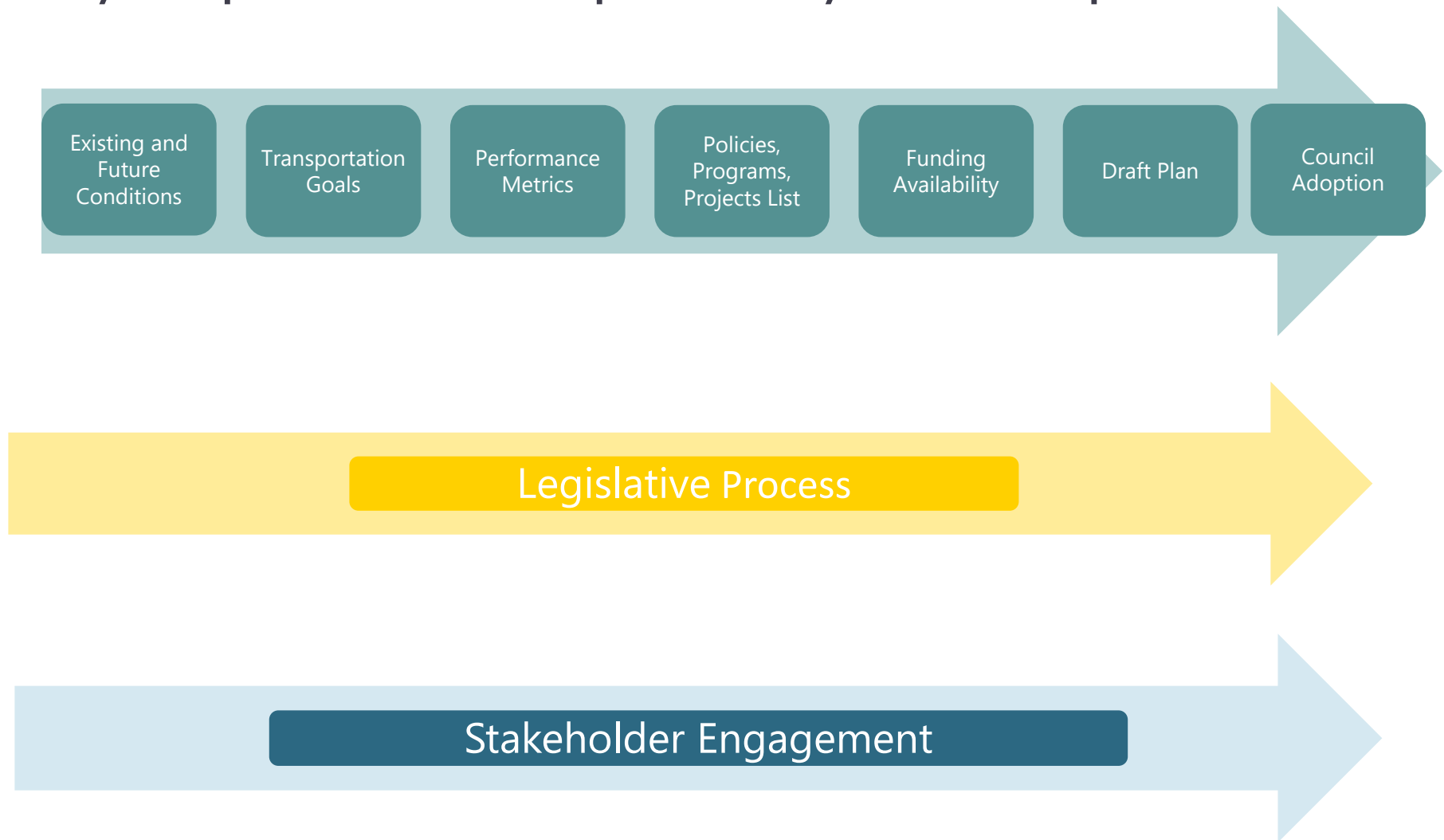
Draft Nehalem Goals

- Provide a safe and comfortable transportation system with space for all users within the existing right of way.
- Increase connectivity and fill infrastructure gaps for people walking and biking to key destinations such as schools, restaurants, and the commercial core.
- Increase access to recreational areas while protecting the natural environment.
- Maintain the City's small town charm while creating a transportation system that is welcoming and accessible to visitors.

Draft Wheeler Goals

- Create a safe environment for all travelers by providing safe and comfortable crossing opportunities for people walking and biking.
- Improve walking and biking connections and wayfinding within Wheeler.
- Support economic vibrancy by creating connections to recreational opportunities and new forms of local tourism while protecting the natural beauty that draws visitors to the City.
- Maintain and enhance the local culture and small town atmosphere in the face of growth and change.

Key Components of a Transportation System Plan Update



Goals in Existing Local, Regional, and State Plans

Wheeler Comprehensive Plan (2017)

City Goal

To provide and encourage a safe, convenient and economic transportation system.

Priorities

1. Protect the Natural Beauty
2. Preserve Small Town Atmosphere
3. Keep Town Safe and Functional
4. Improve Livability of Wheeler
5. Support a Vital Economy
6. Enhance Citizen Enjoyment

Wheeler Vision (2011)

With remarkable consistency the citizens of Wheeler have had many of the same concerns and priorities for the past 40+ years. Their vision of Wheeler is a place where all of the citizen's and their priorities as a group are valued and acted upon by the City. For Wheeler to be a city in which government supports, through policy and ordinance, the continuation of a small town atmosphere that is environmentally friendly. For the City to also be a well- functioning municipality that is a safe and naturally beautiful place to live.

Nehalem Comprehensive Plan (2019)

Vision Statement

In 2040, Nehalem is a livable, economically sustainable, rural coastal community, a place where people know each other and celebrate its setting of natural beauty.

Aspirations

Infrastructure

- Nehalem's infrastructure of water, sewer, storm drains, streets and parks is developed to good standards for a rural community, well-maintained and renewed as needed from well-funded and well-managed reserve funds.

City Transportation Goal

To provide and encourage a safe, convenient and economic transportation system.

Manzanita & Nehalem Downtown Transportation Plans (2003)

Goal 1: Mobility, Safety and Accessibility

Improve mobility, safety and accessibility for all travel modes

Goal 2: Pedestrians and Bicycles

Improve pedestrian and bicycle circulation and facilities.

Goal 3: Implementation

Provide for improvements that are implementable and comply with applicable standards.

Tillamook County Transportation System Plan (2004)

Goals

- Reduce reliance on the automobile
- Provide transportation options for all people, including the transportation disadvantaged
- Promote a safe transportation system
- Minimize conflicts between modes
- Promote intermodal linkages for passengers and goods
- Minimize impacts to the natural and built environment
- Make decisions about the community intentions and expectations for the future of its transportation system

ODOT Oregon Transportation Plan (2006)

1. **Goal 1 – Mobility and Accessibility:** Provide a balanced, efficient and integrated transportation system that ensures interconnected access to all areas of the state, the nation and the world. Promote transportation choices that are reliable, accessible and cost-effective.
2. **Goal 2 – Management of the System:** Improve the efficiency of the transportation system by optimizing operations and management. Manage transportation assets to extend their life and reduce maintenance costs.
3. **Goal 3 – Economic Vitality:** Expand and diversify Oregon’s economy by transporting people, goods, services and information in safe, energy-efficient and environmentally sound ways. Provide Oregon with a competitive advantage by promoting an integrated freight system.
4. **Goal 4 – Sustainability:** Meet present needs without compromising the ability of future generations to meet their needs from the joint perspective of the environment, economy and communities. Encourage conservation and communities that integrate land use and transportation choices.
5. **Goal 5 – Safety and Security:** Build, operate and maintain the transportation system so that it is safe and secure. Take into account the needs of all users: operators, passengers, pedestrians and property owners.
6. **Goal 6 – Funding the Transportation System:** Create sources of revenue that will support a viable transportation system today and in the future. Expand ways to fund the system that are fair and fiscally responsible.
7. **Goal 7 – Coordination, Communication and Cooperation:** Foster coordination, communication and cooperation between transportation users and providers so various means of transportation function as an integrated system. Work to help all parties align interests, remove barriers and offer innovative, equitable solutions.

ODOT Oregon Bicycle and Pedestrian Plan (2016)

Vision

In Oregon, people of all ages, incomes, and abilities can access destinations in urban and rural areas on comfortable, safe, well-connected biking and walking routes. People can enjoy Oregon’s scenic beauty by walking and biking on a transportation system that respects the needs of its users and their sense of safety. Bicycle and pedestrian networks are recognized as integral, interconnected elements of the Oregon transportation system that contribute to our diverse and vibrant communities and the health and quality of life enjoyed by Oregonians.

Goals

1. **Goal 1: Safety** Eliminate pedestrian and bicyclist fatalities and serious injuries, and improve the overall sense of safety of those who bike or walk.
2. **Goal 2: Accessibility and Connectivity** Provide a complete bicycling and pedestrian network that reliably and easily connects to destinations and other transportation modes.
3. **Goal 3: Mobility and Efficiency** Improve the mobility and efficiency of the entire transportation system by providing high quality walking and biking options for trips of short and moderate distances. Support the ability of people who bike, walk, or use mobility devices to move easily on the system.
4. **Goal 4: Community and Economic Vitality** Enhance community and economic vitality through walking and biking networks that improve people's ability to access jobs, businesses, and other destinations, and to attract visitors, new residents, and new business to the state, opening new opportunities for Oregonians.
5. **Goal 5: Equity** Provide opportunities and choices for people of all ages, abilities, race, ethnicities, and incomes in urban, suburban, and rural areas across the state to bike or walk to reach their destinations and to access transportation options, assuring transportation disadvantaged communities are served and included in decision making.
6. **Goal 6: Health** Provide Oregonians opportunities to become more active and healthy by walking and biking to meet their daily needs.
7. **Goal 7: Sustainability** Help to meet federal, state, and local sustainability and environmental goals by providing zero emission transportation options like walking and biking.
8. **Goal 8: Strategic Investment** Recognize Oregon's strategic investments in walking and biking as crucial components of the transportation system that provide essential options for travel, and can help reduce system costs, and achieve other important benefits.
9. **Goal 9: Coordination, Cooperation, and Collaboration** Work actively and collaboratively with federal, state, regional, local, and private partners to provide consistent and seamless walking and biking networks that are integral to the transportation system.

ODOT Oregon Transportation Options Plan (2015)

Goals

1. **Goal 1: Safety** To provide a safe transportation system through investments in education and training for roadway designers, operators, and users of all modes.
2. **Goal 2: Funding** To establish an optimized transportation system with funding for transportation options equally considered with other programs at the state, regional, and local levels, with strategic partnerships that support jurisdictional collaboration, and with public and private sector transportation investment.

3. **Goal 3: Accessibility** Expand the availability, information, and ease of use of transportation options, improving access to employment, daily needs, services, education, and travel to social and recreational opportunities.
4. **Goal 4: Mobility and System Efficiency** To improve the mobility of people and goods and the efficiency of the transportation system by managing congestion, enhancing transportation system reliability, and optimizing transportation investment through transportation options.
5. **Goal 5: Economy** To enhance economic vitality by supporting job creation and retention, decreasing household spending on transportation, supporting vibrant local businesses, and helping goods move reliably.
6. **Goal 6: Health and Environment** To support healthier natural and built environments by developing and promoting transportation options that reduce the environmental impacts of motorized travel and allow more people to incorporate physical activity in their daily lives.
7. **Goal 7: Land Use and Transportation** To ensure land use planners, developers, and decision makers have transportation options tools and strategies to implement livable development patterns by supporting the availability, access, and co-location of transportation options.
8. **Goal 8: Coordination** To work collaboratively with public and private partners to integrate transportation options into local, regional, and state planning processes, operations and management, and investment decisions.
9. **Goal 9: Equity** To support the diverse transportation needs of people of all ages, abilities, income levels, and ethnicities throughout Oregon.
10. **Goal 10: Knowledge and Information** To provide Oregonians and visitors with easily accessible information about the full range of transportation options available to them, to improve the customer experience through increased human capital, and to help customers match options with individual travel needs.